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REFERENCE TITLE: building and fire safety; codes

State of Arizona House of Representatives Forty-fifth Legislature Second Regular Session 2002

## **HB 2628**

Introduced by

Representatives Blendu, Cooley, Avelar, O'Halleran, Miranda, Senators Bundgaard, Aguirre: Representatives Brimhall, Carpenter, Cheuvront, Clark, Giffords, Marsh, Norris, Soltero, Tom, Weason, Weiers, Senator Martin

## AN ACT

AMENDING SECTIONS 9-801, 9-805 AND 11-829, ARIZONA REVISED STATUTES; REPEALING TITLE 41, CHAPTER 3, ARTICLE 11, ARIZONA REVISED STATUTES; AMENDING TITLE 41, CHAPTER 3, ARIZONA REVISED STATUTES, BY ADDING A NEW ARTICLE 11; REPEALING SECTION 41-3007.06, ARIZONA REVISED STATUTES; AMENDING TITLE 41, CHAPTER 27, ARTICLE 2, ARIZONA REVISED STATUTES, BY ADDING SECTION 41-3012.01; RELATING TO BUILDING AND FIRE SAFETY CODES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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Be it enacted by the Legislature of the State of Arizona:

Section 1. Legislative intent

In this act, it is the intent of the legislature to establish a statewide building code commission to ensure an open consensus process that maximizes building safety and economic efficiency.

Sec. 2. Section 9-801, Arizona Revised Statutes, is amended to read: 9-801. Definitions

In this article, unless the context otherwise requires:

- 1. "Code" means a published compilation of rules or regulations prepared by a technical trade association and includes any building code, electrical wiring code, health or sanitation code, fire prevention code, inflammable liquids code, code for slaughtering, processing and selling meat and meat products or for production, pasteurizing and sale of milk and milk products, or other code which embraces rules and regulations pertinent to a subject which is a proper subject of municipal legislation.
- 2. "Municipality" means a city or town organized in accordance with law, including a home rule or charter city.
- 3. "Public record" includes a statute, rule or regulation of the United States, this state or the municipality which is desired to be adopted by reference.
- 4. "Published" means printed, lithographed, multigraphed, mimeographed or otherwise reproduced.
- 5. "State plumbing code" means the code adopted by the Arizona uniform plumbing code commission.
  - Sec. 3. Section 9-805, Arizona Revised Statutes, is amended to read: 9-805. State uniform construction codes
- A. Notwithstanding any OTHER law to the contrary, a municipality shall not adopt a plumbing, ELECTRICAL, BUILDING, MECHANICAL OR FIRE code other than the state plumbing code CODES ADOPTED PURSUANT TO SECTION 41-619.
- B. A municipality may grant a variance from the state plumbing code pursuant to section 41-619.
  - Sec. 4. Section 11-829, Arizona Revised Statutes, is amended to read: 11-829. Amendment of ordinance or change of zoning district boundaries; definition
- A. A property owner or authorized agent of a property owner desiring an amendment or change in the zoning ordinance changing the zoning district boundaries within an area previously zoned shall file an application for the amendment or change. All zoning and rezoning ordinances, regulations or specific plans adopted under this article shall be consistent with and conform to the adopted county plan. In the case of uncertainty in constructing or applying the conformity of any part of a proposed rezoning ordinance to the adopted county plan, the ordinance shall be construed in a manner that will further the implementation of, and not be contrary to, the goals, policies and applicable elements of the county plan. A rezoning ordinance conforms with the county plan if it proposes land uses, densities

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or intensities within the range of identified uses, densities and intensities of the county plan.

- B. The board of supervisors shall adopt by ordinance, for each rezoning application that requires a public hearing, a citizen review process that includes components that identify the procedure through which:
- 1. Adjacent landowners and other potentially affected citizens will be notified of the application.
- 2. The county will inform adjacent landowners and other potentially affected citizens of the substance of the proposed rezoning.
- 3. Adjacent landowners and other potentially affected citizens will be provided an opportunity to express any issues or concerns that they may have with the proposed rezoning before the public hearing.
- C. Upon receipt of the application the board shall submit it to the commission for a report. Prior to reporting to the board, the commission shall hold at least one public hearing thereon after giving at least fifteen days' notice thereof by one publication in a newspaper of general circulation in the county seat and by posting of the area included in the proposed change. If the matter to be considered applies to territory in a high noise or accident potential zone as defined in section 28-8461, the notice shall include a general statement that the matter applies to property located in the high noise or accident potential zone. In case of a rezoning, the posting shall be in no less than two places with at least one notice for each quarter mile of frontage along perimeter public rights-of-way so that the notices are visible from the nearest public right-of-way. The commission shall also send notice by first class mail to each real property owner as shown on the last assessment of the property within three hundred feet of the proposed amendment or change and each county and municipality which is contiguous to the area of the amendment or change. In proceedings involving rezoning of land that is located within territory in the vicinity of a military airport as defined in section 28-8461, the commission shall send copies of the notice of public hearing by first class mail to the military airport. The notice sent by mail shall include, at a minimum, the date, time and place of the hearing on the proposed amendment or change including a general explanation of the matter to be considered, a general description of the area of the proposed amendment or change, how the real property owners within the zoning area may file approvals or protests of the proposed rezoning, and notification that if twenty per cent of the property owners by area and number within the zoning area file protests, an affirmative vote of three-fourths of all members of the board will be required to approve the rezoning. The following specific notice provisions also apply:
- 1. In proceedings that are initiated by the commission involving rezoning, notice by first class mail shall be sent to each real property owner, as shown on the last assessment of the property, of the area to be rezoned and all property owners, as shown on the last assessment of the property, within three hundred feet of the property to be rezoned.

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- 2. In proceedings involving one or more of the following proposed changes or related series of changes in the standards governing land uses, notice shall be provided in the manner prescribed by paragraph 3 of this subsection:
- (a) A ten per cent or more increase or decrease in the number of square feet or units that may be developed.
- (b) A ten per cent or more increase or reduction in the allowable height of buildings.
- (c) An increase or reduction in the allowable number of stories of buildings.
- (d) A ten per cent or more increase or decrease in setback or open space requirements.
  - (e) An increase or reduction in permitted uses.
- 3. In proceedings governed by paragraph 2 of this subsection, the county shall provide notice to real property owners pursuant to at least one of the following notification procedures:
- (a) Notice shall be sent by first class mail to each real property owner, as shown on the last assessment, whose real property is directly affected by the changes.
- (b) If the county issues utility bills or other mass mailings that periodically include notices or other informational or advertising materials, the county shall include notice of such changes with such utility bills or other mailings.
- (c) The county shall publish such changes prior to the first hearing on such changes in a newspaper of general circulation in the county. The changes shall be published in a display advertisement covering not less than one-eighth of a full page.
- 4. If notice is provided pursuant to paragraph 3, subdivision (b) or (c) of this subsection, the county shall also send notice by first class mail to persons who register their names and addresses with the county as being interested in receiving such notice. The county may charge a fee not to exceed five dollars per year for providing this service and may adopt procedures to implement this paragraph.
- 5. Notwithstanding the notice requirements set forth in paragraph 2 of this subsection, the failure of any person or entity to receive notice shall not constitute grounds for any court to invalidate the actions of a county for which the notice was given.
- D. If the planning commission or hearing officer has held a public hearing, the board may adopt the recommendations of the planning commission or hearing officer through use of a consent calendar without holding a second public hearing if there is no objection, request for public hearing or other protest. If there is an objection, a request for public hearing or a protest, the board shall hold a public hearing thereon at least fifteen days' notice of which shall be given by one publication in a newspaper of general circulation in the county seat and by posting the area included in the

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proposed change. In counties with territory in the vicinity of a military airport as defined in section 28-8461, the board shall hold a public hearing if, after notice is mailed to the military airport pursuant to subsection C of this section and before the public hearing, the military airport provides comments or analysis concerning the compatibility of the proposed rezoning with the high noise or accident potential generated by military airport operations that may have an adverse impact on public health and safety, and the board shall consider and analyze the comments or analysis before making a final determination. After holding the hearing the board may adopt the amendment, but if twenty per cent of the owners of property by area and number within the zoning area file a protest to the proposed change, the change shall not be made except by a three-fourths vote of all members of the If any members of the board are unable to vote on the question because of a conflict of interest, the required number of votes for the passage of the question is three-fourths of the remaining membership of the board, except that the required number of votes in no event shall be less than a majority of the full membership of the board. In calculating the owners by area, only that portion of a lot or parcel of record situated within three hundred feet of the property to be rezoned shall be included. In calculating the owners by number or area, county property and public rights-of-way shall not be included.

- E. The planning commission may on its own motion propose an amendment to the zoning ordinance and may, after holding a public hearing as required by this chapter, transmit the proposal to the board which shall thereupon proceed as set forth in this chapter for any other amendment.
- F. Notwithstanding the provisions of title 19, chapter 1, article 4, a decision by the governing body involving rezoning of land which is not owned by the county and which changes the zoning classification of such land or which changes the zoning standards of such land as set forth in subsection C, paragraph 2 OF THIS SECTION may not be enacted as an emergency measure and such a change shall not be effective for at least thirty days after final approval of the change in classification by the board. Unless a resident files a written objection with the board of supervisors, the rezoning may be enacted as an emergency measure that becomes effective immediately by a four-fifths majority vote of the board for those counties with five or more supervisors or a two-thirds majority vote of the board for those counties with less than five supervisors.
- G. The legislature finds that a rezoning of land that changes the zoning classification of the land or that restricts the use or reduces the value of the land is a matter of statewide concern. Such a change in zoning that is initiated by the governing body or zoning body shall not be made without the express written consent of the property owner. In applying an open space element or a growth element of a county plan, a parcel of land shall not be rezoned for open space, recreation, conservation or agriculture unless the owner of the land consents to the rezoning in writing. For the

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purposes of this subsection, rezoning does not include the creation or expansion of overlay zones solely for the purpose of implementing airport safety and protection. Rezoning also does not include the redesignation of areas of the county to which the residential provisions of the county building codes or the state plumbing code CONSTRUCTION CODES apply or do not apply. The county shall not adopt any change in a zoning classification to circumvent the purpose of this subsection.

H. For the purposes of this section, "zoning area" means the area within three hundred feet of the proposed amendment or change.

Sec. 5. Repeal

Title 41, chapter 3, article 11, Arizona Revised Statutes, is repealed. Sec. 6. Title 41, chapter 3, Arizona Revised Statutes, is amended by adding a new article 11, to read:

ARTICLE 11. ARIZONA CODE COMMISSION

41-619. Arizona code commission; codes; variance

- A. THE ARIZONA CODE COMMISSION IS ESTABLISHED CONSISTING OF SEVENTEEN MEMBERS APPOINTED FOR THREE YEAR TERMS BY THE GOVERNOR AS FOLLOWS:
- 1. FOR PLUMBING, A PLUMBING CONTRACTOR, A MECHANICAL ENGINEER AND A PLUMBING INSPECTOR EMPLOYED BY A MUNICIPALITY AS A PLUMBING INSPECTOR.
- 2. FOR ELECTRICAL, AN ELECTRICAL CONTRACTOR, AN ELECTRICAL ENGINEER AND AN ELECTRICAL INSPECTOR EMPLOYED BY A MUNICIPALITY AS AN ELECTRICAL ENGINEER.
- 3. FOR MECHANICAL, AN AIR CONDITIONING CONTRACTOR, A MECHANICAL ENGINEER AND A MECHANICAL INSPECTOR EMPLOYED BY A MUNICIPALITY AS A MECHANICAL INSPECTOR.
- 4. FOR FIRE, A SPRINKLER CONTRACTOR, A FIRE PROTECTION ENGINEER AND A FIRE DEPARTMENT INSPECTOR EMPLOYED BY A MUNICIPALITY AS A FIRE INSPECTOR.
- 5. FOR BUILDING, A GENERAL BUILDING CONTRACTOR, A STRUCTURAL ENGINEER, A CIVIL ENGINEER, AN ARCHITECT AND A STRUCTURAL INSPECTOR EMPLOYED BY A MUNICIPALITY AS A STRUCTURAL INSPECTOR.
  - B. THE ARIZONA CODE COMMISSION SHALL:
  - 1. ELECT A CHAIRPERSON FROM AMONG ITS MEMBERS.
- 2. MEET AT LEAST ONCE EACH YEAR AND AT ADDITIONAL TIMES ON THE CALL OF THE CHAIRPERSON OR A MAJORITY OF ITS MEMBERS.
- 3. ADOPT, BY RULE, STATE PLUMBING, ELECTRICAL, BUILDING, MECHANICAL AND FIRE CODES AND STANDARDS THAT ARE DEVELOPED THROUGH A VOLUNTARY CONSENSUS PROCESS ACCREDITED BY THE AMERICAN NATIONAL STANDARDS INSTITUTE. THE STATE CODES SHALL NOT CONTAIN ANY PROVISION PERTAINING TO LICENSING, AND ANY PROVISION OF ANY CODE THAT MAY BE ADOPTED AS A STATE CODE AND THAT PERTAINS TO LICENSING SHALL NOT APPLY.
- 4. ADOPT, BY RULE, CODES AND STANDARDS AS THEY BECOME AVAILABLE THAT ARE DEVELOPED THROUGH A VOLUNTARY CONSENSUS PROCESS ACCREDITED BY THE AMERICAN NATIONAL STANDARDS INSTITUTE.

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- 5. ESTABLISH FIVE COMMITTEES CONSISTING OF THE FIVE SPECIALTIES AND MEMBERS IN SUBSECTION A, PARAGRAPHS 1 THROUGH 5. THE COMMITTEES SHALL EACH REVIEW THE PROPOSED CODES AND STANDARDS WITHIN THEIR SPECIALTY AND MAKE RECOMMENDATIONS TO THE COMMISSION FOR ADOPTION. THE COMMISSION MAY MAKE CHANGES TO THE RECOMMENDATIONS ONLY BY A TWO-THIRDS VOTE OF THE MEMBERS OF THE COMMISSION.
- C. A COUNTY BOARD OF SUPERVISORS MAY EXEMPT AREAS THAT ARE ZONED RURAL OR UNCLASSIFIED FROM ALL PROVISIONS OF AN ADOPTED CODE EXCEPT THOSE PROVISIONS THAT GOVERN ON-SITE INDIVIDUAL SEPTIC SYSTEMS OR INDIVIDUAL WASTEWATER TREATMENT SYSTEMS. THE PROVISIONS OF AN ADOPTED CODE THAT GOVERN ON-SITE INDIVIDUAL SEPTIC SYSTEMS OR INDIVIDUAL WASTEWATER TREATMENT SYSTEMS SHALL APPLY IN ALL AREAS.
- D. THE COMMISSION MAY ADOPT AMENDMENTS TO THE CODES AND STANDARDS PREVIOUSLY ADOPTED IN GEOGRAPHICAL REGIONS THAT ARE ONLY APPLICABLE TO DESIGNATED GEOGRAPHICAL REGIONS WITHIN THIS STATE.
- E. MEMBERS OF THE ARIZONA CODE COMMISSION ARE NOT ELIGIBLE FOR COMPENSATION OR REIMBURSEMENT OF EXPENSES.
- F. THE ARIZONA CODE COMMISSION IS SUBJECT TO THE REQUIREMENTS OF CHAPTER 6 OF THIS TITLE.
- G. THE REGISTRAR OF CONTRACTORS SHALL PROVIDE MEETING SPACE FOR THE ARIZONA CODE COMMISSION TO CONDUCT ITS MEETINGS.

Sec. 7. Repeal

Section 41-3007.06, Arizona Revised Statutes, is repealed.

Sec. 8. Title 41, chapter 27, article 2, Arizona Revised Statutes, is amended by adding section 41-3012.01, to read:

41-3012.01. Arizona code commission; termination July 1, 2012

- A. THE ARIZONA CODE COMMISSION TERMINATES ON JULY 1, 2012.
- B. TITLE 41, CHAPTER 3, ARTICLE 11 IS REPEALED ON JANUARY 1, 2013.

Sec. 9. Purpose

Pursuant  $\overline{\text{to}}$  section 41-2955, subsection E, Arizona Revised Statutes, the purpose of the Arizona code commission is to promote statewide, uniform construction standards.

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Sec. 10. Adoption of the Arizona construction codes by municipalities and counties
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All municipalities and counties in this state shall adopt by ordinance the state construction codes. Any subsequent amendments to the state construction codes adopted by the Arizona code commission pursuant to section 41-619, Arizona Revised Statutes, shall be adopted by all municipalities and counties within six months after the commission's adoption.

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Sec. 11. <u>Initial terms of members of the Arizona code</u> commission
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- A. Notwithstanding section 41-619, Arizona Revised Statutes, as added by this act, the initial terms of the members of the Arizona code commission are:
  - 1. Six terms ending on January 1, 2004.

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- 2. Six terms ending on January 1, 2005.
  - 3. Five terms ending on January 1, 2006.
- B. The governor shall appoint the members of the Arizona code commission on or before October 31, 2002.
- 5 C. The governor shall make all subsequent appointments as prescribed 6 by statute.

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